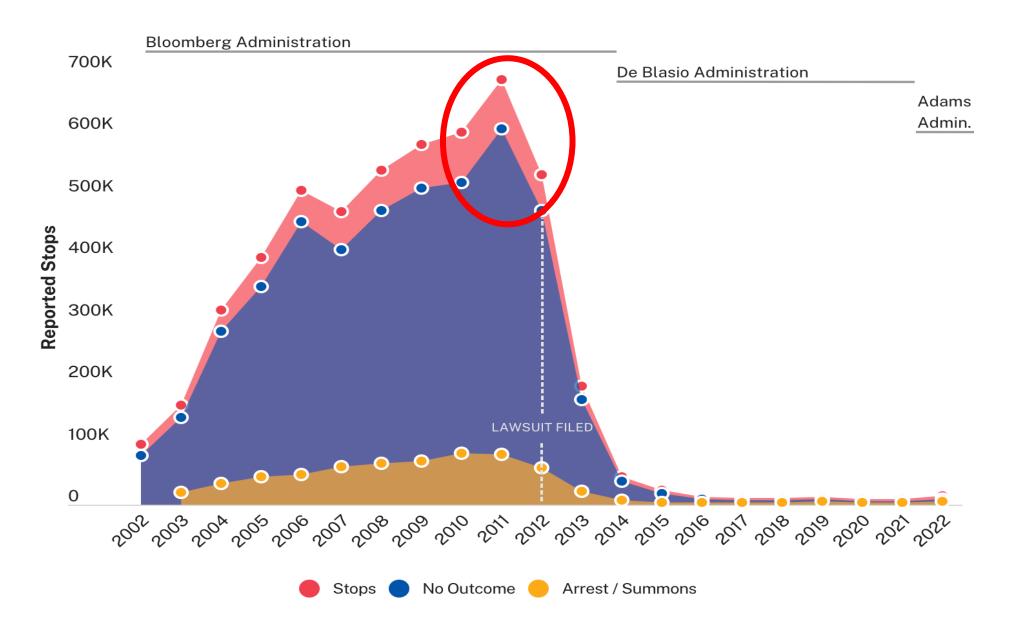
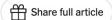
# The Policing Machine: Enforcement, Endorsements, & the Illusion of Public Input

Tony Cheng Assistant Professor of Sociology Duke University

### **Stop-and-Frisk Over Time**



# Thousands March Silently to Protest Stop-and-Frisk Policies











Thousands of people marched down Fifth Avenue from 110th Street to protest the Police Department's stop-and-frisk policies. Michael Appleton for The New York Times

### By John Leland and Colin Moynihan

### The New York Times

### Thousands March Silently to Protest Stop-and-Frisk Policies











Thousands of people marched down Fifth Avenue from 110th Street to protest the Police Department's stop-and-frisk policies. Michael Appleton for The New York Times

By John Leland and Colin Moynihan

June 17, 2012



"Commissioner Kelly had his people get in touch with me to go on to <u>defend stop-and-frisk</u>"

-Mr. Holloway















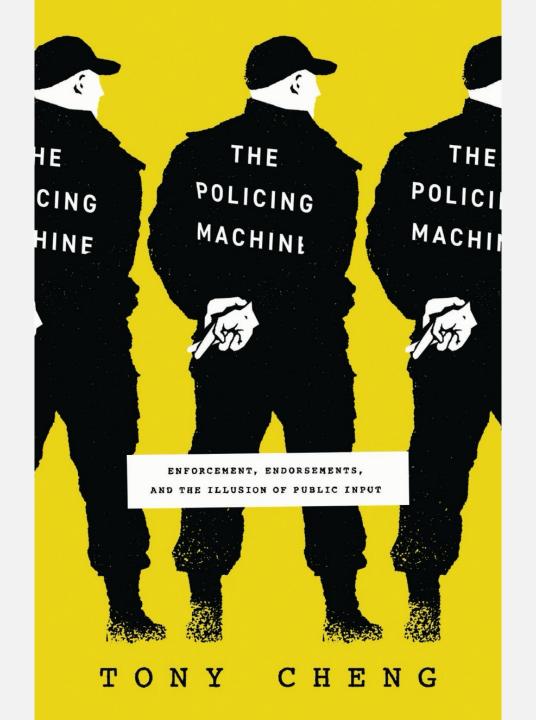


AUGUST 01, 2022

# FACT SHEET: President Biden's Safer America Plan Add 100,00

Add 100,000 community policing officers





# Question

How do police departments resist intensifying public scrutiny?

# Argument



Public Legitimacy



Organizational Independence



Guides distribution of resources, leniency, & force



Direct complaints to department channels



**Cultivate** constituents in partner channels



Contain alt voices in independent channels

# Key Takeaway

The police-community relations that <u>already exist</u> are precisely what's impeding police transformation

# Framework

## The Policing Machine

What?

Cultivate political capital by engaging in a strategic politics of distributing public resources, regulatory leniency, and coercive force

Why?

Police are legitimacy optimizers—not maximizers

How?

Police are political mobilizers—not just law enforcers

So what?

The Policing Machine creates an illusion of public input

Framework <u>Data & Methods</u> Findings Implications & Conclusion

# Data & Methods



### Institutional Actors as "Hard-to-Reach"

On Fri, Oct 19, 2018 at 10:37 AM DCPI < DCPI.DCPI@nypd.org > wrote:

Thank you for your interest in the NYPD. Unfortunately, we are unable to accommodate your request.

**Detective** 

Office of the Deputy Commissioner Public Information

On Tue, Dec 4, 2018 at 4:13 PM DCPI < DCPI.DCPI@nypd.org > wrote:

Thank you for your interest in the New York City Police Department. Unfortunately we are unable to accommodate your request no one is available for an interview.

### Data (March 2018 - September 2019)

Organization	Type of Channel	Examples of Events Attended	<i>n</i> Events	<i>n</i> Interviews
NYPD	Department	Quarterly meetings	40	0
Community Council	Partner	Monthly meetings, community events	48	20
Clergy Council	Partner	Monthly meetings, shooting responses	18	14
RALLY	Independent	Marches, vigils, rallies	17	15
Total			123	49

Framework Data & Methods <u>Findings</u> Implications & Conclusion

# Findings

# Community Complaints

# Community Complaints Department Non-Department Channels Channels

#### **Find Your Precinct**

### **Precincts**

Find Your Build the Block Meeting

**Neighborhood Policing** 

**Special Operations** 





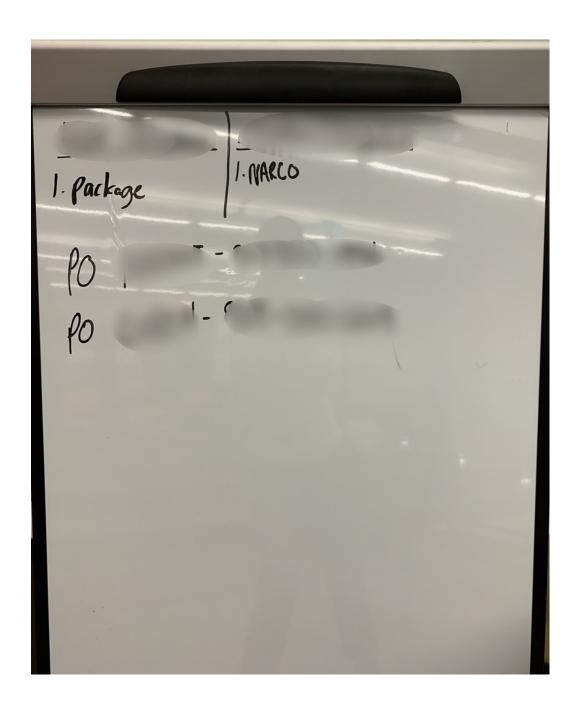
### **Neighborhood Policing**



### **A New Patrol Paradigm**

The cornerstone of today's NYPD is Neighborhood Policing, a comprehensive crime-fighting strategy built on improved communication and collaboration between local police officers and community residents. Neighborhood Policing greatly increases connectivity and engagement with the community without diminishing, and, in fact, improving the NYPD's crime-fighting capabilities.





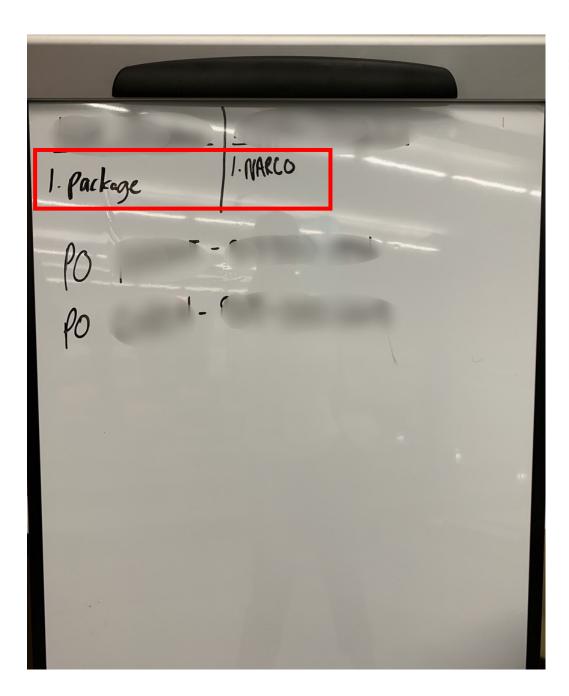


### **Neighborhood Policing Meeting Reviewed**



Meeting ID:

Crime Type:	Larcenies
Location:	
Date/Time:	
Detail :	
A unknown female d	id remove a package from the lobby of above listed location.
Plan to address Crin	ne/Condition :
	tact with complainant and attempt to obtain footage from the building super. As ted patrols and interiors inside of above listed location.
Crime Type:	Controlled Substance Use/Sale (Crack, Cocaine, Heroin, etc.)
Crime Type : Location :	Controlled Substance Use/Sale (Crack, Cocaine, Heroin, etc.)
• •	Controlled Substance Use/Sale (Crack, Cocaine, Heroin, etc.)
Location:	Controlled Substance Use/Sale (Crack, Cocaine, Heroin, etc.)
Location : Date/Time :	
Location: Date/Time: Detail: People selling drugs	on the corner of and ave during the summer time
Location : Date/Time : Detail :	on the corner of and ave during the summer time
Location: Date/Time: Detail: People selling drugs Plan to address Crin	on the corner of and ave during the summer time



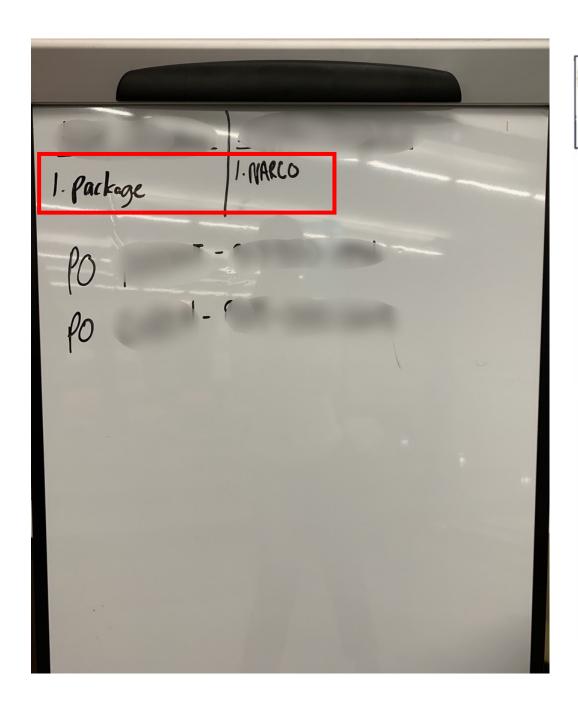


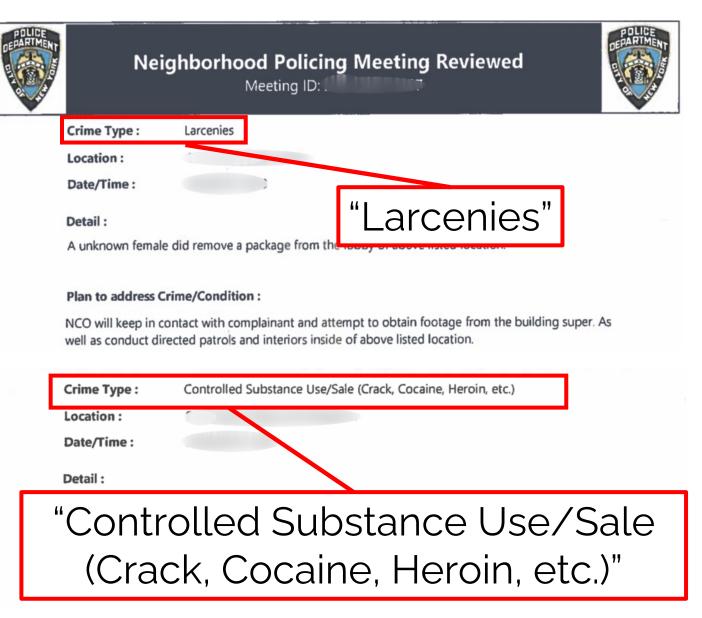
### Neighborhood Policing Meeting Reviewed

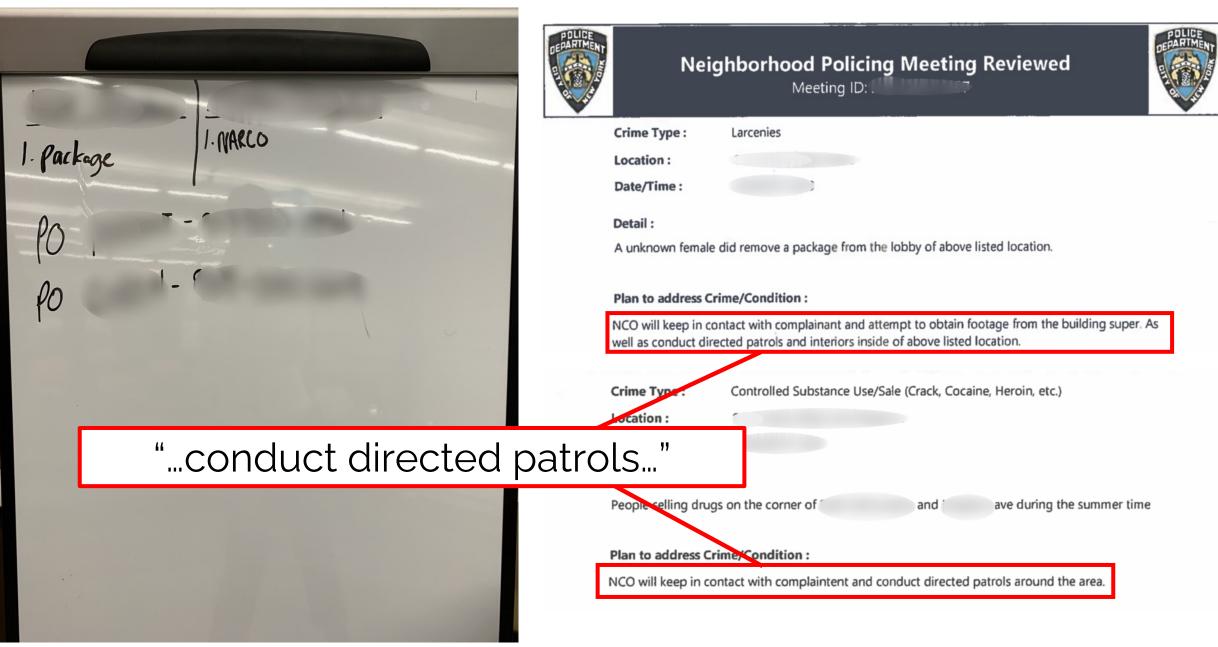


Meeting ID:

Crime Type:	Larcenies
Location:	
Date/Time:	
<b>Detail :</b> A unknown female d	id remove a package from the lobby of above listed location.
Plan to address Crin	ne/Condition:
	tact with complainant and attempt to obtain footage from the building super. As ted patrols and interiors inside of above listed location.
Crime Type:	Controlled Substance Use/Sale (Crack, Cocaine, Heroin, etc.)
Location:	
Date/Time :	
Detail :	
People selling drugs	on the corner of and ave during the summer time
Plan to address Crin	ne/Condition :
NCO will keep in cont	act with complaintent and conduct directed patrols around the area.
	·







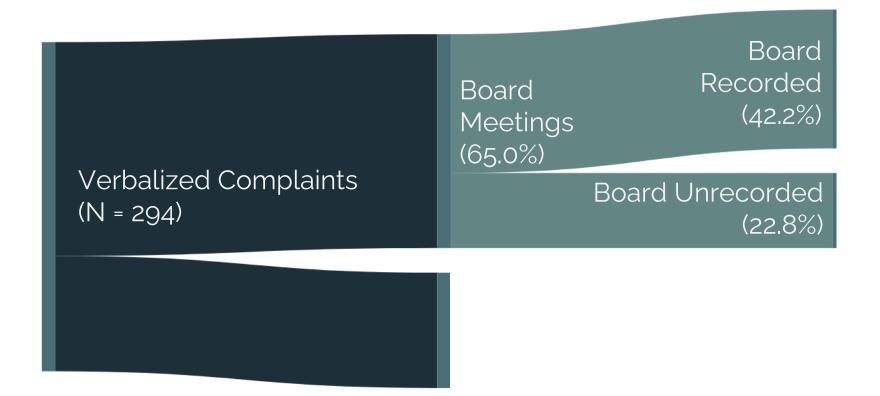
## Neighborhood Policing Portal

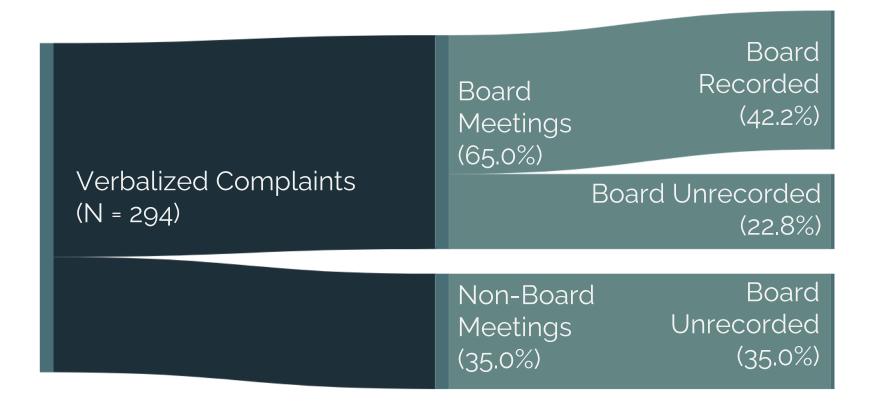
ne Condition:		
Type: *	Please select a value	
Location: *	Abandoned/Derelict/Unregistered Vehicles Bar/Nightlife	
Date/Time: *	Bicycle (On the sidewalk, Roving Bands, etc.) BBQs	
Detail:	Burglaries	
	Car Break-ins Commercial Parking	
	Controlled Substance Use/Sale (Crack, Cocaine, Heroin, etc.) Dirt Bikes	
	E-Bikes Gambling	
	Graffiti	
	Homeless Issues (Encampments/Shelters/Panhandling) Larcenies	
	Lighting/Scaffolding Conditions	
Plan to Address	Loitering/Disorderly Groups Mailbox Fishing	
	Marijuana Use/Sale	
	Other Crime	
	Other Parking (Blocked Driveways, Double Parking, etc.)	
	Other Quality of Life (Vendors, Untaxed Cigarettes, Dog Off Leash, etc.) Prostitution	
	Requests for Services/Info (CCTV, Neighborhood Watch, etc.) Sanitation Issues (K9 Waste/Public Urination/Iilegal Dumping) School Issues (Dismissals/Fights)	1
	Traffic Violations (Speeding, Red Lights, etc.) Trespass	J

Source: Author's FOIA

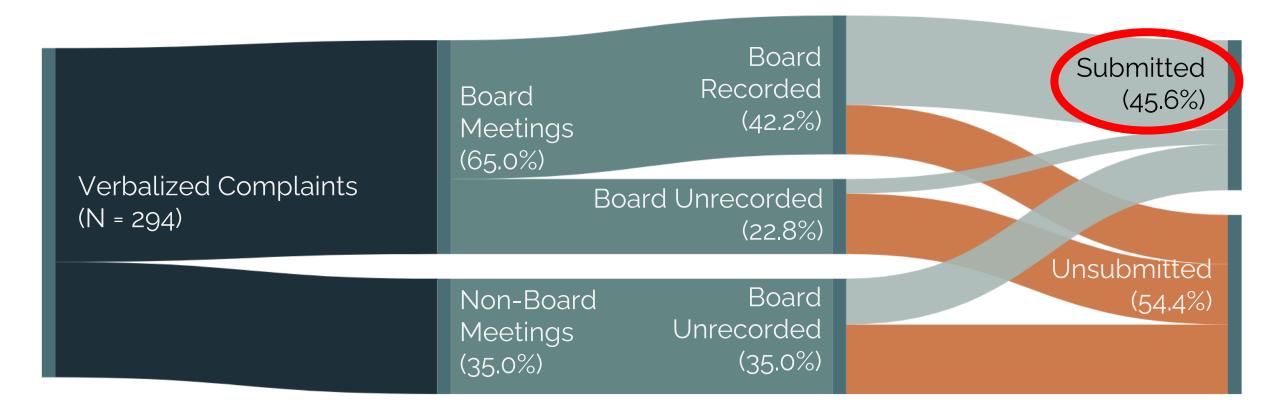
Verbalized Complaints (N = 294)





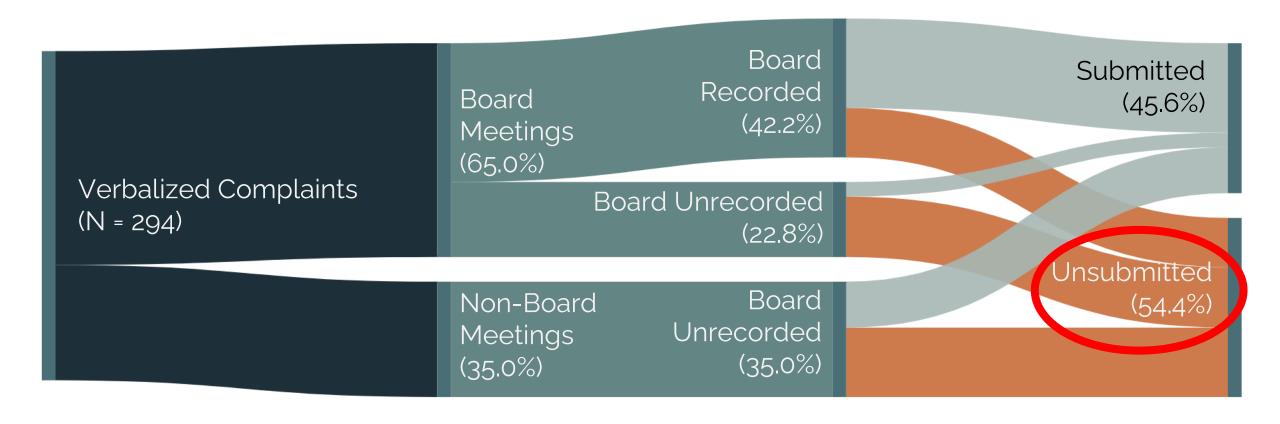


## NCOs <u>submitted 46%</u> into Organizational Records



Cheng, Tony. 2022. "The Cumulative Discretion of Police over Community Complaints." AJS.

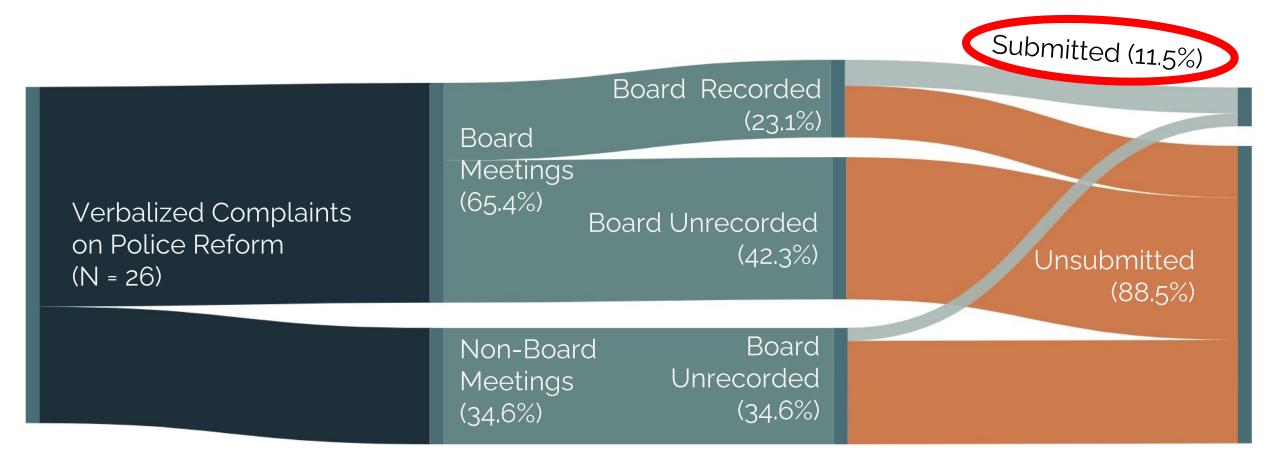
## NCOs <u>omitted 54%</u> from Organizational Records



Cheng, Tony. 2022. "The Cumulative Discretion of Police over Community Complaints." AJS.

Complaint attrition is concentrated in complaints critical of police and calling for police reform

# Complaint attrition is concentrated in complaints critical of police and calling for police reform

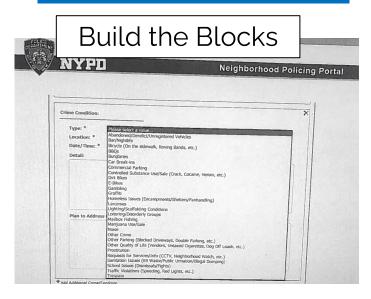


Cheng, Tony. 2022. "The Cumulative Discretion of Police over Community Complaints." AJS.

But as important as these meetings are...

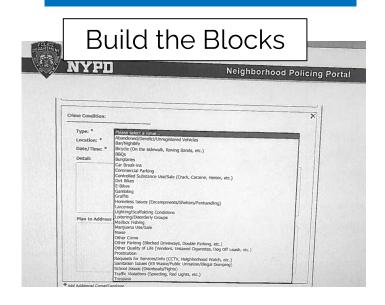
Complaints involving police are still being voiced outside of them

# Department Channels



# Non-Department Channels

# Department Channels



Non-Department Channels

# Partner Channels



# Independent Channels



# Department Channels

Description of Policing Portal

| Crime Condition: | Type: \*
| Location: \* | Absorbance & William | Absorbance | W

Non-Department Channels







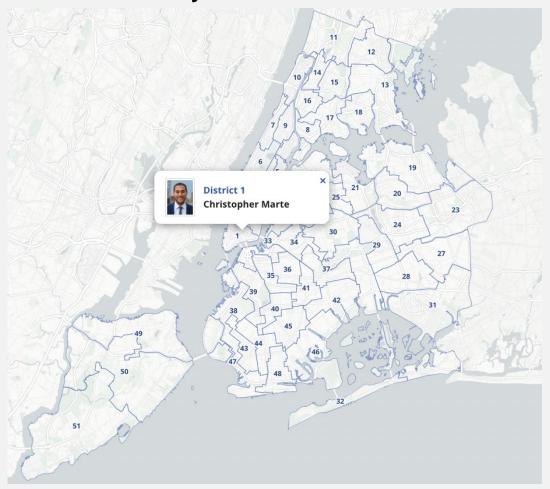
Independent Channels

BLACK
WES
MATTER

Strategy 1: Build new

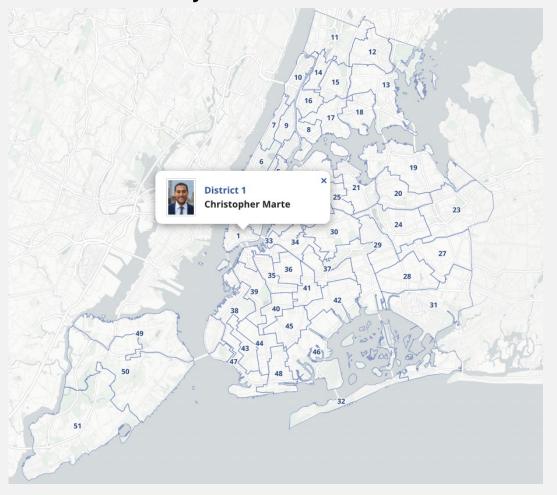
Strategy 1: Build new

#### NYC City Council Districts

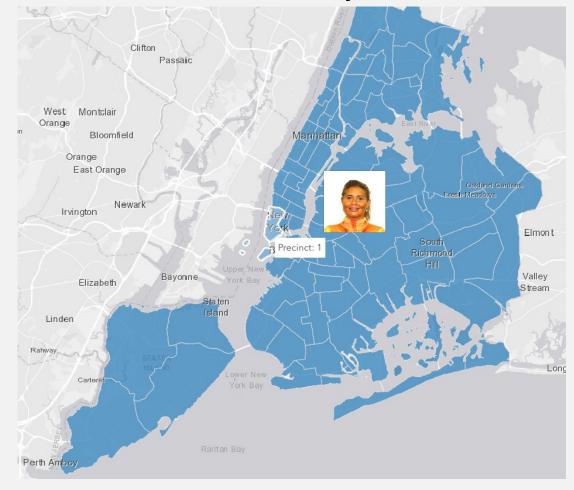


#### Strategy 1: Build new

#### **NYC City Council Districts**

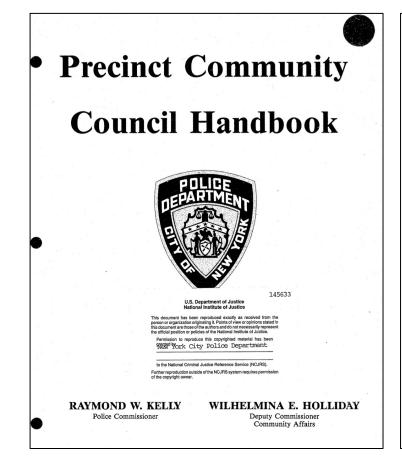


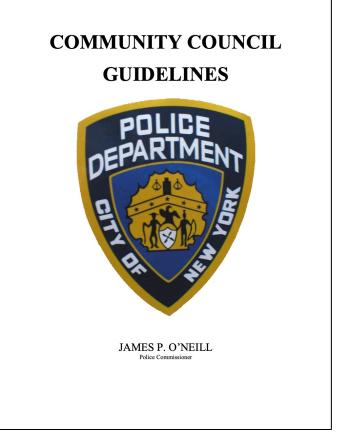
#### NYPD Community Councils



Strategy 1: Build new

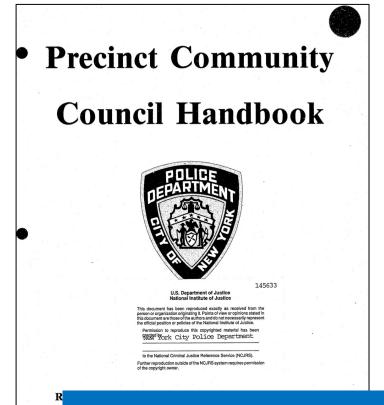
✓ Subject to NYPD influence & control

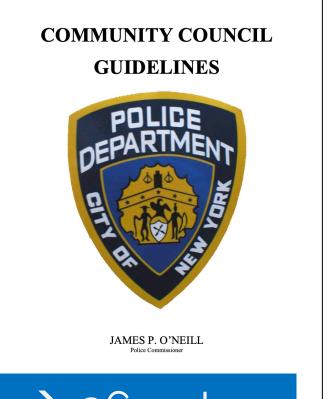




Strategy 1: Build new

✓ Subject to NYPD influence & control





150k Residents → 26 voters

### Strategy 1: Build new

- ✓ Subject to NYPD influence & control
- ✓ "Authentic" 
  neighborhood reps

Years in position	Age	Nationality	Education
22	67	African American	High school
22	75	Trinidadian	College
22	86	African American	Master's
4	59	African American	Master's
1	47	Puerto Rican	Master's
18	77	Trinidadian	High school
3	77	African American	High school
5	70	African American	College
	22 22 22 4 1	22 67 22 75 22 86 4 59 1 47  18 77 3 77	22 67 African American 22 75 Trinidadian 22 86 African American 4 59 African American 1 47 Puerto Rican 18 77 Trinidadian 3 77 African American

### Strategy 1: Build new

- ✓ Subject to NYPD influence & control
- ✓ "Authentic" 
  neighborhood reps

Position	Years in position	Age	Nationality	Education
President	22	67	African American	High school
Vice president	22	75	Trinidadian	College
Secretary	22	86	African American	Master's
Treasurer	4	59	African American	Master's
Corresponding secretary	1	47	Puerto Rican	Master's
Assistant secretary	18	77	Trinidadian	High school
Sergeant at arms	3	77	African American	High school
Chaplain	5	70	African American	College

### Strategy 1: Build new

- ✓ Subject to NYPD influence & control
- ✓ "Authentic" 
  neighborhood reps
- ✓ Endorse police



In our monthly community council meeting, we presented our former CO, D.I. Hall with an excellence award from our community council. Congratulations to Sgt. Chi and P.O. Antonelli for getting the Cop of the Month awards. We also introduced our new NCO Sgt. Montero to everyone.



5:53 AM · Nov 9, 2023 · **975** Views

#### Strategy 1: Build new

- ✓ Subject to NYPD influence & control
- ✓ "Authentic" 
  neighborhood reps
- ✓ Endorse police

HOW: Provide capacity & resources



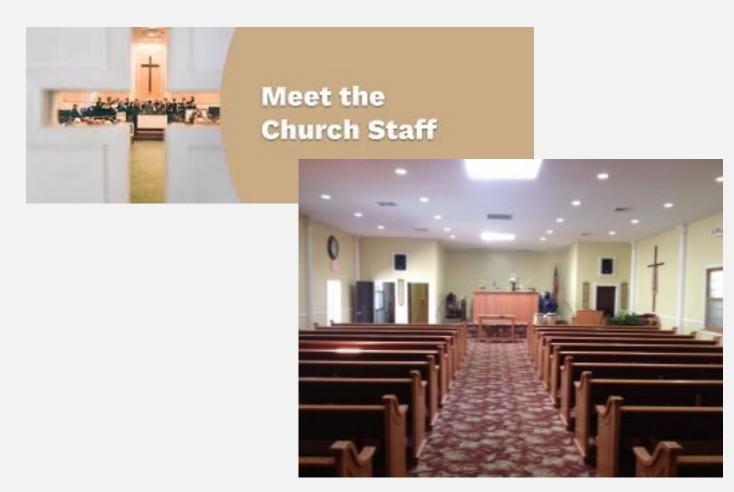




Strategy 2: Coopt existing

Strategy 2: Coopt existing

✓ Endowed w/ resources



Strategy 2: Coopt existing

- ✓ Endowed w/ resources
- ✓ Faithful audiences

Watch Night Service (~600 congregants)

"We start service. We have Praise and Worship, where we do songs and praise to God, and then we do Prayer, and then I have [the NYPD precinct commander] come up"

- Pastor Greene

#### Strategy 2: Coopt existing

FREQUENCY OF BUILD THE BLOCK BY VENUE TYPE

- ✓ Endowed w/ resources
- ✓ Faithful audiences
- ✓ Direct to dept channels

			TAL
ources	VENUE TYPE	$\overline{N}$	%
	Religious institution	673	30.5
	Housing complex	333	15.1
es e	Educational institution	312	14.1
	Conmunity center	250	11.3
	Commercial business	235	10.6
annels	Public library	143	6.5
arricts	Charity/social service provider	95	4.3
	Mospital/health center	58	2.6
-0/ C !  D !    !  D    ! ! ! !		41	1.9
30% of all Build the Blocks <u>citywide</u>		41	1.9
		13	.6
held in religious institutions		9	.4
		4	.2
	Total	2,207	100

Note.—Total % exceeds 100 due to rounding errors. The data are from the author's calculations using meeting addresses scraped from NYPD tweets and Facebook posts.

#### Strategy 2: Coopt existing

- ✓ Endowed w/ resources
- ✓ Faithful audiences
- ✓ Direct to dept channels

HOW: Prioritize clergy access & complaints



Source: NYPD Twitter

### Strategy 2: Coopt existing

- ✓ Endowed w/ resources
- ✓ Faithful audiences
- ✓ Direct to dept channels

HOW: Prioritize clergy access & complaints

#### 55th Precinct Clergy Council Meeting:

"You have an issue at your church? A member arrested? Don't know what to do in the 55<sup>th</sup>?

Call me. Call them.

When we call them, they will tell us exactly what's the deal, what's the case, what's the charges, and what do we do next."

- President Pastor Young

# Department Channels

Crime Condition:

Type: \*
Location: \* Aboutsonce & system
Location: \* Date (Times: \* Bridge)
Detail: \*
Detail: \*
Crime Condition: \*

Date (Times: \* Bridge)
Detail: \*
Commercial Parlong
Contributed Solutions to Assert Solution
Dirt Blass
Graffice
Graffice
Location: \* Dirt Blass
Graffice
Homeles
Commercial Parlong
Contributed Solutions (Encampments) (Swelters (Panhandling)
Uplimity Scafficiding Condition
Homeless Lottering (Directors)
Lot

Non-Department Channels

# Partner Channels

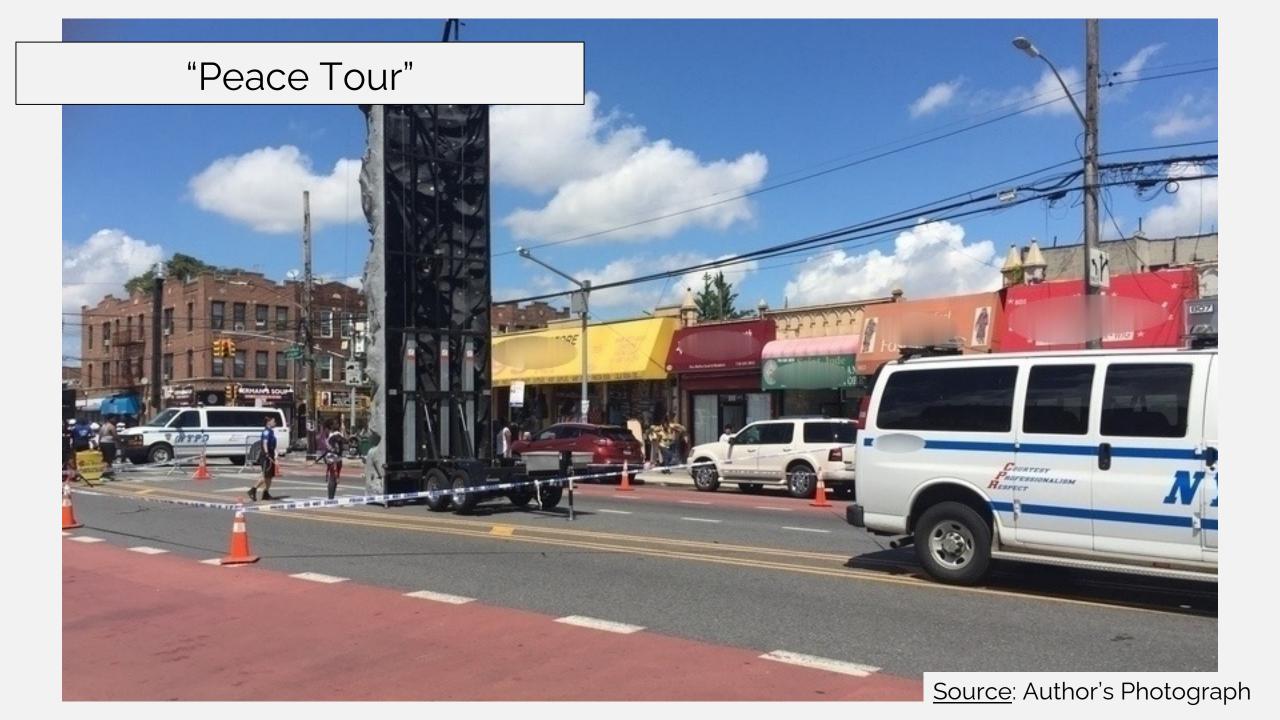


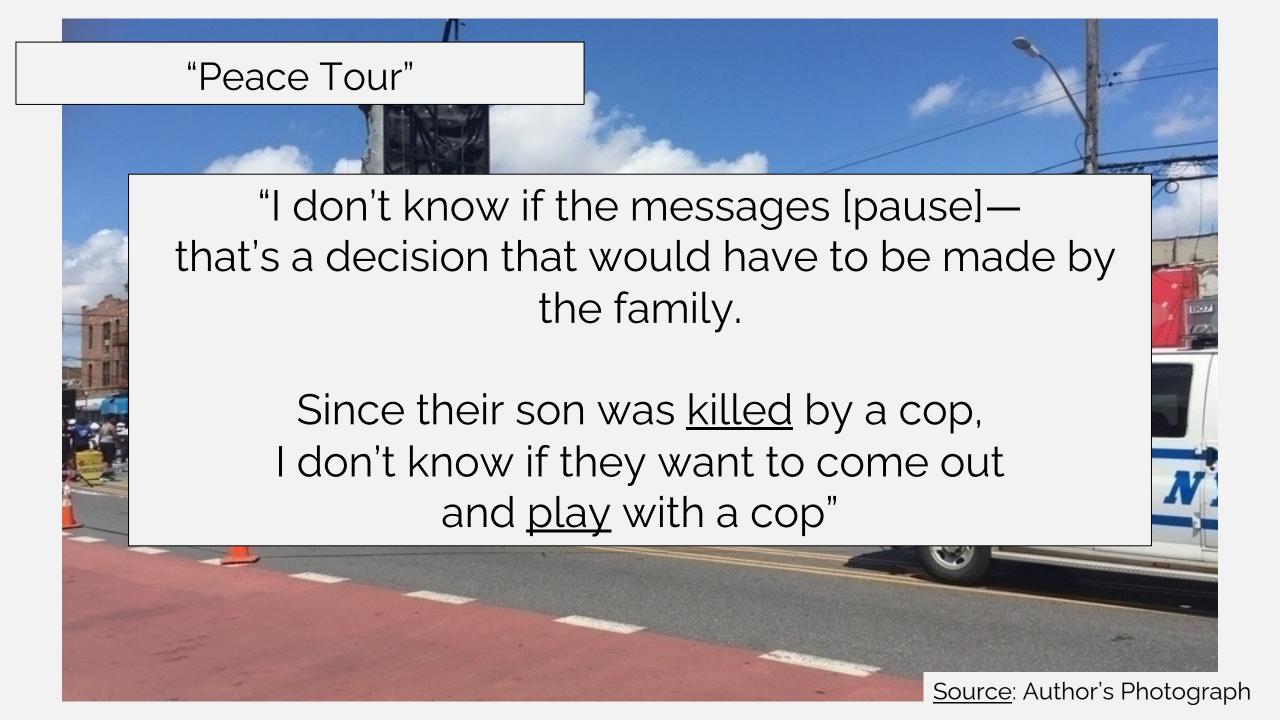


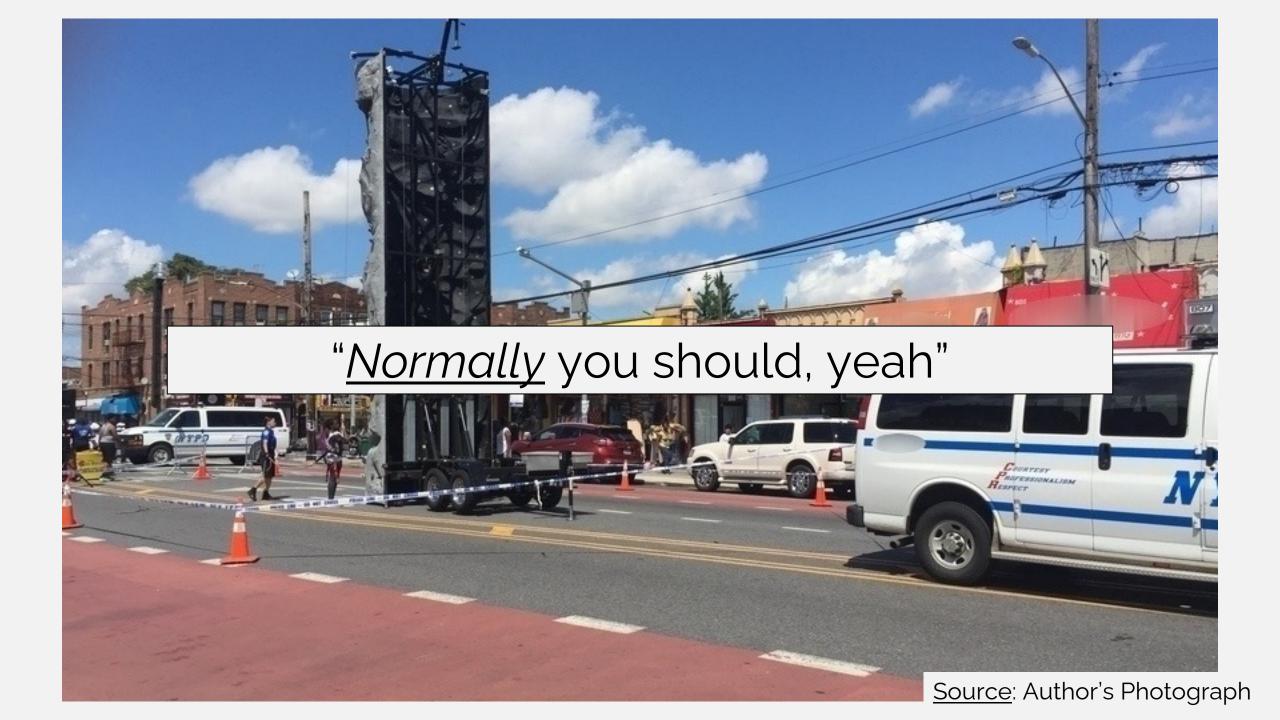
Independent Channels

BLACK
WES
MATTER









# Regulatory Leniency

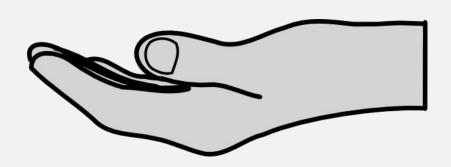
#### Basketball for Accountability

PD 656-041 (Rev. 11-07)		App. Date	12 .0	- 1	
INSTRUCTIONS:	9	App. Date	2018	-	
<ol> <li>Answer all questions (Pringle Application in Precing 3. File Application at least (5)</li> <li>Fee Will Be Required Upon</li> </ol>	CI Wherein Device or Annara	tus is to be used to the exceptions listed in So	e greatest exte	nt. gulations).	Vant
Name of Applicant	Address	tal. payable to the Fo	nee bepartitien	Phone	TOTK.
Is Applicant a Corporation, Organ	nization or Association 5	1 V 17 M			
Name	Address	I Yes LI No If Y	es, Indicate:	Phone	
NATURE OF EVENT					
Location 9	My GROUND		8/ /2018	From 1200	1800
EUCERION .			Date	From	Time To
Approximately how many people v					
	Has Permit from		ices been obta	ained  Yes	oM FT a
Dept. of Social Services Permit No	o If I	No, explain:			
Dept. of Social Services Permit No Penalty for Falsification of any statemen	o If f	No, explain:			
Dept. of Social Services Permit No Penalty for Falsification of any statemen	o If f	No, explain:	(Digitalitie of A	puricant or Agent)	
Penalty for Falsification of any statement or sunishable by a fine or imprisonment or	o If f	No, explain:		pupicant or Agent) oved If Disapp	
Penalty for Falsification of any statemer punishable by a fine or imprisonment or nvestigated By:	nt made herein is an offense r both.	A.	ed 🗆 Disappro	oved If Disapp	
Are Funds to be Solicited  Yes  Dept. of Social Services Permit No  Penalty for Falsification of any statement or  Penalty for Falsification of any statement or penalty for	nt made herein is an offense r both.  Precinct:	Ø Approve	ed 🗆 Disappro	oved If Disapp	roved, Reason:

#### Peace Tour

#### Dilemma

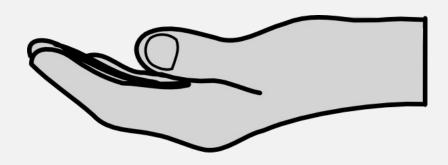
- Apply for sound permit
- Pay \$45 fee to precinct
- Reinforce policing

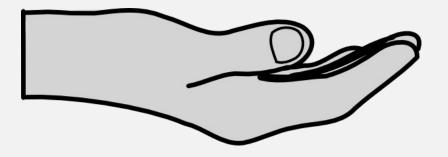


#### Dilemma

- Apply for sound permit
- Pay \$45 fee to precinct
- Reinforce policing

- Forgo sound permit
- Risk getting shut down
- Lack recourse







"My sister was killed by police, I'm not gonna now go ask them for <u>permission</u> to have a vigil for her"





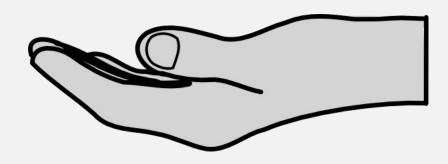
"When my sister was murdered, traffic was diverted down Broadway....

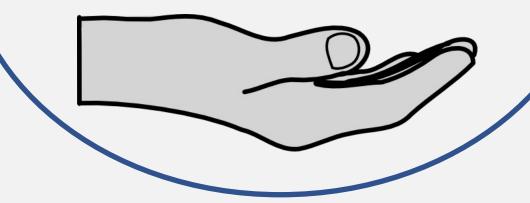
I wanted 5 minutes....So 5 minutes for 1 day of the year, you couldn't <u>respect</u> my family?"

### Dilemma

- Apply for sound permit
- Pay \$45 fee to precinct
- Reinforce policing

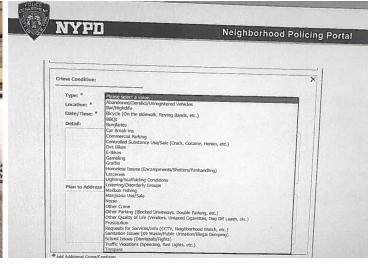
- Forgo sound permit
- Risk getting shut down
- Lack recourse





✓ Amplify dept & partner channels

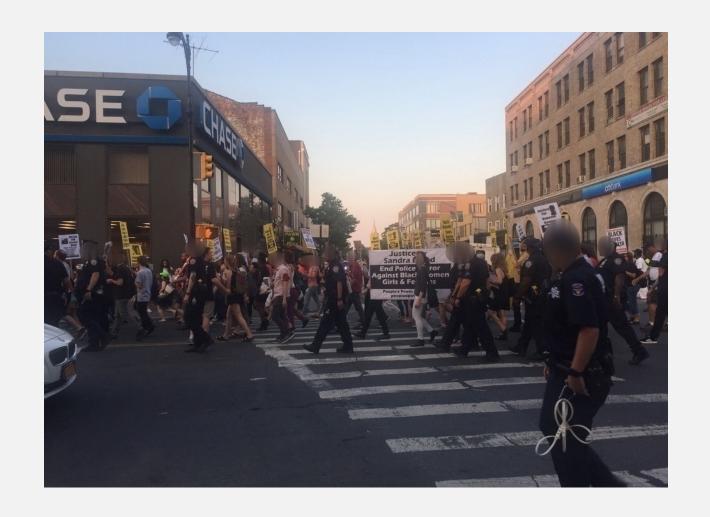








- ✓ Amplify dept & partner channels
- ✓ Contain independent channels



- ✓ Amplify dept & partner channels
- ✓ Contain independent channels
- ✓ Cultivate endorsements, while silencing alternatives



# Implications & Conclusion

# Question

How do police departments resist intensifying public scrutiny?

# Argument



Public Legitimacy

+

Organizational Independence



Guides

distribution

of resources,
leniency, & force

<u>Direct</u> complaints to department channels Church meetings on narco/package thefts

<u>Cultivate</u> constituents in partner channels Permit-less events run on police resources

Contain alt voices in independent channels Vigil cleared with coercive force

# Consequences & Implications of the Policing Machine

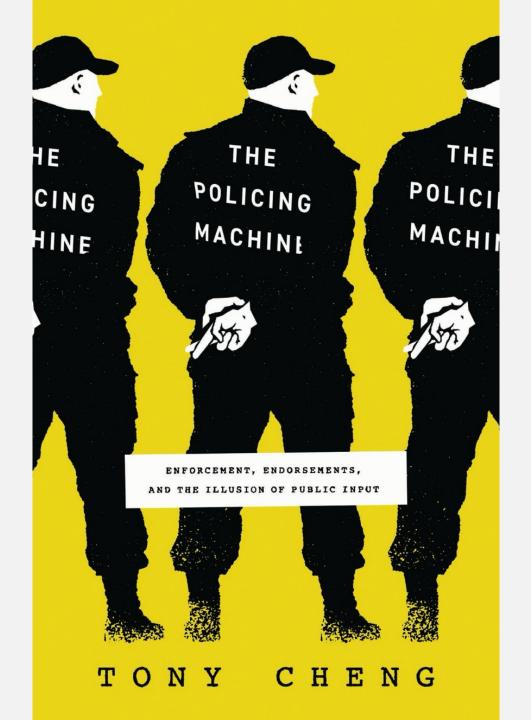
Police do <u>not</u> ignore community input, they <u>curate</u> it

Democratic governance as a shield against public scrutiny

Urban political regime where social controls are blurred

# Key Takeaway

The police-community relations that <u>already exist</u> are precisely what's impeding police transformation



# Thank you

Tony Cheng tony.cheng@duke.edu tonykcheng.com

[works cited available <u>here</u>]